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Close-out Report
Increased use of Sustainable Basic Health Services and Practices
SOAG 517-0281

CLOSE OUT REPORT

Strategic Objective - Sustainable Basic Health Services

Name:

Increased use of Sustainable Basic Health Services and Practices

Number:

SOAG no. 517-0281 (including Project Agreements 517-0276 and 517-0259)

Approval date:

09 September 1999 SOAG 517-0281 signed with GODR

Geographic area:

The whole of the Dominican Republic

The USAID/DR Mission officially closed Strategic Objective (SO) 2 "Increased Use of Sustainable Basic Health Services and Practices" and SOAG 517-0281 on 30th September 2004. This SO2 was initiated in 1997 as part of the Mission's five year Strategy, incorporating and developing the work of "Family Planning and Health (Project Agreement 517-0259), which commenced activities 11th June 1993 and closed 30 September 2000.

SOAG 517-0281 was signed with the GODR on 9 September 1999, consolidating into it the work of Project Agreement 0259 (Family Planning and Health), Project Agreement 0276 (AIDS Prevention), and incorporating the work of REDSALUD for health sector reform. This was the first sector agreement (SOAG) to be signed with the GODR, superseding and incorporating all ongoing projects and agreements.

SO2 was reviewed in 2000 due to the formulation of a new Mission Strategy. This review made adjustments to all IR activities, focusing on further identified needs of HIV/AIDS and health sector Reform. Changes to include Tuberculosis were incorporated in April 2001.

The activities carried out under SO2 successfully supported the development of key health services, working jointly with a wide range of governmental, NGO and private partners. Of note is the large counterpart contribution of more than US\$15 million throughout the life of the SO. USAID original obligations were \$32,939,638, which was reduced to \$21,278,945 by close out and re-channeled to SOAG-010. The GODR contributions totaled \$10,979,879. The SO had a focus on sustainability, with decentralization of services and cross-cutting themes the results of which helped form SO10. SO10 came into effect in August 2002 for the Sustained Improvement in the Health of Uninerable Populations in the Dominican Republic. The two Strategic Objectives ran in parallel until 30th September 2004 when SO2 closed, whilst SO 010 continues until 2007. Several programs and activities within SO2 were continuous and parallel with SO 010 and it is difficult to separate the results and outcomes of these. Specific termination dates for the SO2 Intermediate Results have been agreed to enable more clarity of outcomes within both of the Strategic Objectives.

SO2 was impacted by the national emergency caused by Hurricane George of September 1998 and the work of Special Objective 517-005 (closed out 31" March 2002). It should be noted that during the period of the SO there were two new Presidents, in 1996 and 2000, each causing a change of government and many changes within the Dominican Health Services. A further change of government took place just before the close out of 517-0281, in August 2004.

A. BRIEF HISTORY OF STRATEGIC OBJECTIVE 2

The history is complex, with many overlapping agreements, activities and programs. A matrix of all key programs and activities can be seen in Appendix A.

- Limited access to reproductive health care by youth, with illegal abortions estimated at 1 out of every 4 pregnancies
- Inadequate water and sanitation systems, 50% of rural population gets water from unsafe source and 20% has no access to a latrine or toilet worse in bateves;
- Limited coverage for basic preventive health care and family planning within national health care system.

In context of these realities, expanding the reach and use of effective preventative health care services was seen as the Strategic priority. Throughout the life of SO2, the Mission has met the majority of its targets. The cross cutting themes aimed at increasing access to services, whilst increasing efficiency and equity of basic health services have had a positive and influencing impact on services available to the populations most in need, as well as supporting the government health system in the process of decentralizing, increasing effectiveness and promoting greater access.

During this period some health indicators reflected some key improvements:

- Infant mortality dropped from 47 per 1,000 in 1996, to 37 per 1,000 in 1999 and to 31 per 1000 in 2002-
- Total fertility rate (TFR) dropped from 3.2 in 1996 to 3.0 in 2002 and to 2.6 by 2002;
- Increasing HIV rates were maintained at 2.5% until 2002;
- Teenage pregnancy in 2000 22.7% women 15-19 years of age were mothers, this reduced slightly to 1 in 5 by 2002;
- HIV/AIDS work resulted in positive behavior change indicators with increased condom use amongst all target groups and reduction in number of sexual partners for young people and men who have sex with men (MSM).

During the life of SO2 several key laws have been adopted by the GODR, many as an outcome of work supported by USAID. These include:

- A National Strategic HIV/AIDS Plan and the establishment of the Presidential AIDS Council (COPRESIDA);
- Establishment of the NGO Coalition for HIV/AIDS;
- The National Youth Law (2000);
- Social Security Law (2001);
- General Health Law (2001).

Looking at the impacts of the IRs, it is possible to see how they supported and linked with each other.

IR1: HIV/AIDS work aimed to expand information and services, increase risk perception, promote policy initiatives and advocacy, develop community-based responses and improve availability and use of data, in line with performance indicators agreed with the GODR. Multiple mechanisms were utilized by implementing partners, NGOs, government services and the private sector. A broad range of information and educational materials was produced, and more than 700,000 were distributed by partner NGOs and made available via a catalogue to a wider audience. A hugely successful and innovative mass media campaign was started by an EU funded program in 1998-2000 and continued by AnionSID-I until 2003 (and continues under SO10). The involvement of youth and target groups in the development of this program informed the strategies and themes for TV, radio and media presentations. The involvement of the media sector resulted in approximately US\$4.5 million in donated media time. The active participation of more than 18 NGOs from across the country enabled the program to reach its targets of increased risk perception and the development of appropriate community based responses. Of particular importance was the increasing involvement of people living with, or affected by,

surpassed. In addition, REDSALUD provides support to SESPAS (Secretariat of Health & Social Assistance) to carry out requisite reforms for the new health and social security system. This support, though faced with obstacles, has achieved 100% completion of all objectives. REDSALUD also supports the SEPAS' decentralization of HIV/AIDS services; this work will be carried forward within SO10. REDSALUD provides support for a favorable policy environment, through support in the implementation of new health and social security systems, ensuring community participation, analyzing political processes at the local level, informing key players about the health and reform processes, and training.

C. SIGNIFICANT CHANGES IN THE LIFE OF THE SOAG 0281

SO2 was part of the USAID/Dominican Republic Strategic Plan 1997-2002, with the SOAG 517-0281 signed 9 September 1999 and incorporating the existing Agreements 517-0259 and 517-0276. Other than the merging of project agreements and activities, there were no major changes in the results framework during the life of the SO. Work carried out by the Special Objective in response to Hurricane George fed into SOAG 0281 and continued working in parallel until 2002. Original USAID funding for the SOAG was for \$32,939,638, which was amended to \$21,278,945 and the funds were transferred to the new SO-10 to continue ongoing work.

The major strategic change during this period was the introduction of SO10, which coincided with a new Mission Director and program review in 2000. Work was commenced with PAHO on Tuberculosis detection and treatment. Work was also developed with the GODR, including CERSS, SESPAS and COPRESIDA, to carry out a demographic health survey.

D. SUMMARY OF ACTIVITIES CARRIED OUT DURING THE LIFETIME OF THE STRATEGIC OBJECTIVE

As reflected in the matrix of programs and activities (see Appendix A), the SO2 work has been a mix of multiple programs and activities, with cross-overs and parallel work among different agreements. Special Objective RECON, and SO10. The majority of the targets have been met, or surpassed, which was the result of a broad range of activities and establishing strong partnerships with NGOs, institutional contractors, government departments and the private sector.

IR1: The Mission supported a six year program of ActionSIDA (AED) which successfully developed a strong and positive response within the NGO sector, including the increasing participation of people living with, or affected by, HIV/AIDS and with a focus on capacity building. Work was cross-cutting and targeted at young people, 'bateye' (ex-sugar cane plantations) youth, sex workers, men having sex with men, rural women, hotel and 'zona franca' workers, as well as the general population. The establishment of COPRESIDA in 2000 enabled the process for a national response to HIV AIDS, informed and supported by the Coalition of HIV/AIDS NGOs. HIV/AIDS activities included:

- Expansion of Information & Services: With TA and training support of NGOs and partners, activities developed included peer outreach, condom promotion, in-school education, teacher training, counselor training, and the integration of HIV/STI treatment and prevention into existing Family Planning Services. A key strategy was to ensure the coordination of mass media, educational work and service programs, each reinforcing the efforts of other program aspects. The diverse mass media campaign, including soap opera; repeating spots on TV, radio, in print and on billboards, and innovative national song competition, were excellent examples of coordination and positive partnerships.
- Increase risk perception and Health-Seeking Behavior: IEC/CBC programs were developed by NGOs with field-level activities aimed at changing behaviors, as well as concurrent policy and

- Water Sanitation systems Linking to work within RECON following Humicians Cacago for hygiene behavior change, two specific activities were developed decentralization of used water supplies from the National Institute of Potable Water and Aqueducta (INAPA) through a process of Total Community Paracipation, followed by organizational strongtheology and a prior using Community Pagent Providers addressing issues of safe water, lattice use and behavior, and hand washing:
- Vaccination program Leadership and technical support to CODE to help energiben the
 Impanded Program of Introduction (EPI). Support with norms and associate, training, cold choos
 and logistics, communication and social medilization to strengthen receive EPI through community
 based strategies for community involvement. Following this work a Pentavalent vaccine was
 introduced under SO10 and is ongoing;
- Numition activities were done through a pilot languaged Child Health Program (ATV), involving
 the training of community health workers to target children less than 2 years, offer counseling to
 morbors, referred for varcinaments and comprehensive support, combined with activities for food
 fortification.

IR4: Health Section Rations

Technical support has been the core of contractor KEDSALLID activities in support of this IX.

- Technical assistance and coordination provided to National Health Council and SESPAS, as well as other key institutional partners, mainly via regional demonstration provides.
- Provision of information via a velocity quarterly believes and an information collecting darabase system;
- Access to local and introational training events and a godinen training program for health scene staff.
- The first generation provincial demonstration projects under SCO included the effective management of acute diameter discusses and the strengthening of management of the EPI.

E. SUSTAINABILITY OF RESULTS ACHIEVED

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F. LESSONS LEARNED AND BECOMMENDATION

The macro lessons from SC/2 are reflected throughout the IRs and mostific activities. There include:

- The properties of represent and charges;
- Interpretable constitution is visit, enabling constitution. NOOs and the health accounts
 materially the tole of each sector.
- The pessive input of commences advantas. Note: passe serior and target groups in developing the work and advantage access.
- Importance of integrating services and builting cross-cultury filteria.
- The need for congress manages and emport to communications and progress;
- Hogo potential impact of mass modul compagns and present participates with the private rector.
- Peer education and ampage are medicable as recorded activities.
- Inter-institutui coordination is more anni, but requires concern support and continument.

From each of the IRs then are made made becaused satisfied white program and activity evaluations. These lessons should be used to return regard work. The except of completation of the NCO sector and the private sector requires anything appears and discontinuous.

G. KEY INDICATORS NEASORING OVERALL INDACT OF THE SO AND THEIR UNDIFFULNESS IN REPORTING

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- Percent of total health expenditure in preventive programs.
- Percent of married women of approductors ago using a business contraceptive method.
- Sexually serve population practically low ask behavior for PD (2005) STO.
- · Percent of children under five fully approximate.

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a. NGO parmers:

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b. GODE:

1788 519,501

c. Private partners:

USS 4,573,014

TOTAL

1758 15,132,815

I PRINCIPAL IMPLEMENTING PARTNERS

 NGOs: ADOPLAFAM Alianus ONG. ASA, CASCO, Catoobe Reint Service Civiliania COALICION ONG SIDA COIN IDAC, IDCP. IDDI. INSALID. MODERN, MCM. IDAC. MILDE, Profession, PROPAS, REDOVERS.

• Institutional Contractors: And ALD CLANCE MANOET Development Associates.

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 GODR Institutions: DIGECTES SESPAS, Monters of Health, DVAPA, Regional & Provincial Health Departments

 Private sector: American Character of Commerce, Manuallo Media Norwalk, Definition many media (TV, subsequence)

J. EVALUATION AND SPECIAL STUDIES CONDUCTED

- USAID/Dominican Republic Annual Repost FV 3894 03/15/04
- Adversor HIV/AIDS & Infectious Disease Funds FV 2001 Program source diseases
- USAID/Loomowaa Republic Strange Plan 17 1997 2012, Edinary 1977
- Comment Septime: Process Paper Facility Phonoring & Florida ATT CASE (Pager) Number
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- Access SIDA Counterly Report Sensory 1 March 31 2001
- READORS 2007 DOS NO SER FRANCISCO Incomediate Residence for REVIATOR STITUTE
- Democrat Republic FEV ALEX Procession Process Lecture Proposed ALE Democratics Associates, Para Informazional April 21 1997

- COSC 517 CTG = SCDX and STDX control brigging = PASS TX branches Street States
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- Proposal for a featural SITY ASSA Seasons Throning Process to the Life Scientific PROCESS.
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¹ NB: Bots NIT include 182 contributions for years 2001-2002

- Family Planning and Health Propert October 1 1993 September 30 2000 : Final Technical Report. Development Associates, Inc. September 3993
- Family Planning and Health Proper Observer (1995) September 30 3880 Lessons Learned,
 Development Associates, Inc. September 388
- La Sanasción de la Ofiera e la Demanda de les Servictes de Saled para les Empleades Hériclems de la Costa Este, De Juan Lado, "de novembre 2001.
- Provento Red PAV (Propose Associate Voluntinase de VIII), Informe de Progresso, Careste, dicumbre 1802 (NB) cuitada el SUAL, 6281)
- ACCIÓNesda Quarteris Repose April June 2003.
- ACCIÓNes a Quarrerio Remontado-Semientober 2002
- Extensión 2000-2002 de AcciónSIDA y AED
- Espadio de Conocemientos, Casareas, Actuados y Pascasa (C. M.) Informes Parales para Action SIDA, elaborado per Compo Escaba Moderna, Escabable 200.
- AsserSTD 4 The Commission formation of Co. (2005), S.C. Commission Property Englishment (SED), 2002.
- Constanting Progress Behavior and Vivos and Sourchorn Montening Progress in Note. Mayie.
 Dominican Republic FRE—Annals Report III, 105-23.
- Constancedo Cambios de Consportandente en Hisjene de Agua y Sanesmonto : Monttoreo de Progreso en Hato Mayor, 203 - 1542 Esporte de Astrodad 155, 1860-2004
- Repeate Final. Estado de Parapropero Expectativa a Sant Probacional sobre la Prestacion de Servicios de Impunescasio, con Esfaci en la Vacuna Penerolesia. The CHANGE Project, Alcondo S.A., Facco 2003.
- Informe order Myonogram de las Product de Altonomación de Nobel y Niñes Mesores de Des Ados The CHANGE Project, The Manuel Consuption, judicidad.
- AIDINLARY Tracks Plantage Company Find Paper Population Services Incompanies of Deministration
 Republic, August 2004
- Strokey Accordance of Representation of the December Total Proposition Council with REDEALLID Polyment 2002.
- Dimographic and Visibility Survey 1996 07 2001, SESSYAS

K NAMES AND CONTACT POINTS OF INDIVIDUALS WHO WERE DIRECTLY INVOLVED IN THE VARIOUS PHASES OF THE SCAC 9281 WHO WOULD BE GOOD SOURCES OF ADDITIONAL INFORMATION.

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David Delgado	USAID	§ 809-221-1100	ddelgadoli maid.gav
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David Look		809 223 7034	dhakikusaid.gov
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Child Survival Activity	Sams Dansings		
Manager/ WID Offices			
Elba Morrado	USARO		dbanescado@besnadi.com
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Project Managet	James SCO)		
Norma Familia	USAIB	899 228 7039	sayaredeninasid.gov
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APPENTIES A

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TABLE OF ACTIVITIES BEFORE, DURING AND CONTINUING STRATEGIC ORJECTIVE 02.7 SOAG 0231 1999- September 2004

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Sustainablo Basic Hoalth Sorvicos Strategic Objective Agreement Amendment No. 8 Financial Plan US\$

Activities/Intermediate Results	Estimated SOAG Rosources	Obligations Prior to SOAG	Funds Obligated 1999-2001	Funds Obligated by this	Total Obilgations to Date	SOAG LOP Remaining Obligations	Estimated Fteld Support 1999-2004
Ali US Preventional R1	10, 165, 296	3,418,963	9,603,837		4,603,837	561,459	1,927,000
f amily Planning & Health Reproductive Heality!R2	2,202,982	2,202,982	2,202,982	. 600,000	2,202,982	1,643,004	2,512,000
Child Survival Activities/IR3	500,002		255,000		255,000	245,000	255,000
RedSalud/IR4	12,768,527	,	5,770,829	•	5,770,829	8697/5698	601,000
Project Manugament	2,236,829		906,297	107,000	1,013,297	1,223,532	
L.valuations	750,000		80,000	:	80,000	670,000	
Audits/fan Mgt Stengthening	320,000					320,000	,
Total WSAID Resources	32,939,638	5,621,945	20,571,045	000'707	21,278,945	11,660,693	5,355,000
GODE/NGOs Counterpart Contributs	10,979,879			٠			
FOLSE UTIANDUTODIA	43,819,517	5,621,945	20,571,945	707,000	21,278,945	11,060,003	5,355,000

Note Intermation on column for obligations prior to SCOAC technates obligations under provious Strategy

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

Santo Domingo, Dominican Republic

UNITED STATES GOVERNMENT MEMORANDUM

Date:

Tuesday, June 28, 2005

To:

Elena L. Brineman, Mission Director

From:

David J. Losk, Health and Population Officer

Through:

Dan Gowen, Program Development Officer

Subject:

Approval of Close Out Report: SOAG 517-0281

Your approval is requested to officially close Strategic Objective Agreement No. 517-0281. Increased Use of Sustainable Basic Health Services and Practices. The attached report complies with the requirements of the USAID ADS.

You will see in this report that the activities supported under SOAG 0281, from September 9, 1999 to September 30, 2004, largely met their goals and had a broad impact on the Dominican health sector. Many of these activities were incorporated into and continue under the current SOAG 10.

Your approval of this report will provide documentation that SOAG 0281 was appropriately closed.

Approved Sone L Juneman

Disapproved

Date \$\frac{8}{7}/05

Note: Atthough the writing style is very passive and there is no opening summary paragraph, This is a very well done close out report. This report meets all ADS requirements and is interesting and consise so that people will read it. Well showe HPG. Team

Dan Gowen, PO

Clearances:
PDO:DGowen:
SO010:DLosk: DL
CONT:CCrane

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